



**Rutherford County Office Building
289 N. Main Street
Rutherfordton, NC 28139**

**Rutherford County
Board of Commissioners
Minutes of June 3, 2019**

**Monday, June 3, 2019
6:00 PM**

I. Call to Order

Chairman King called the June 3, 2019 meeting of the Rutherford County Board of Commissioners to order.

Present: Chairman Bryan King, Vice Chairman Alan Toney, Commissioner Michael Benfield, Commissioner Eddie Holland, and Commissioner Greg Lovelace.

A. Pledge of Allegiance

Rutherford County Board of Education Vice Chairman Phillip Morrow led in the Pledge of Allegiance.

B. Agenda Approval

Commissioner Lovelace moved to approve the agenda. Commissioner Benfield seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

II. Public Hearing

A. ID 19-2069 Public Hearing – Budget for Fiscal Year 2019-2020

At 6:01 P.M. Chairman King opened the public hearing to listen to comments regarding the proposed Rutherford County Budget for Fiscal Year 2019-2020. He advised that two budget workshops had been held by the Board of Commissioners, and he reviewed the highlights of the County Manager's recommended budget.

The total general fund budget was proposed at \$69,522,828 with the total budget for all funds

coming in at \$83,448,091. The recommended tax rate was a reduction to 59.70¢ per \$100 valuation. The proposed budget included an overall percentage increase of approximately 9.33% for the county, the Rutherford County School System, and Isothermal Community College. There was no appropriation of fund balance in the proposed budget.

Board of Education Vice Chairman Phillip Morrow thanked the Board for their consideration during the budget process of the needs of the Rutherford County schools as they educate the children of Rutherford County.

Ms. Pamela Padgett from Ellenboro advocated for the revenue neutral tax rate or an amount close to this. She stated that her valuation had increased approximately 45% to 50%. Her salary had not increased by this percentage since the last revaluation. Many people in the County do not see the brighter picture in the job situation, according to Ms. Padgett. She was concerned about escalating salaries of county and state employees.

No one else wished to speak.

At 6:10 P.M. Chairman King closed the public hearing. He advised that a meeting has been scheduled on June 6, 2019 at 4:00 PM for adoption for the budget.

III. Public Comments

There were no public comments.

IV. Consent Agenda

Commissioner Lovelace moved to approve the Consent Agenda. Commissioner Holland seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Consent Agenda items approved were:

- A. ID 19-2083 Minutes of May 6, 2019**
- B. ID 19-2082 Minutes of Special Meeting of May 21, 2019**
- C. ID 19-2086 Minutes of Special Meeting of May 23, 2019**
- D. ID 19-2075 Tax Refunds and Releases**
 - Refund amount totaling \$1,532.44
 - Releases greater than \$100 totaling \$7,726.96
 - Releases less than \$100 totaling \$1,984.67
 - (A copy of these tax refunds and releases is typed in the Minute Book.)

V. Commissioners/Appointments

A. ID 19-2078 Announcement of Vacancy on Rutherford County Tourism Development Authority

A letter of resignation was received from Mr. Charles Martell, a member of the Tourism Development Authority. The Board agreed to advertise the vacancy, accept applications, and approve an appointment at a future meeting.

B. ID 19- 2077 Appointments to Rutherford County Boards and Commissions

A list of terms which would expire on June 30, 2019 on several Rutherford County boards/commissions was included in the meeting agenda. These positions were advertised, and applications were accepted.

Commissioner Lovelace made a motion to appoint Mr. Danny Searcy to the Broad River Water Authority. Commissioner Benfield seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney made a motion to appoint Chairman Bryan King to the Economic Development Commission (c)(6). Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Mr. Steve Garrison to the Economic Development Commission (c)(6). Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Mr. Terry Hines to the Economic Development Commission (c)(6). Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Mr. Jim Edwards to the Home and Community Care Block Grant Committee. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney made a motion to appoint Mr. Dave Hunt to the Isothermal Community College Board of Trustees. Commissioner Benfield seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Mr. Ron Chapman to the Isothermal Community College Board of Trustees. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Ms. Hazel Haynes to the Jury Commission. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Ms. Judy Toney to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Mr. Alex Bentley to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney made a motion to appoint Ms. Suzanne Porter to the Juvenile Crime Protection Committee. Commissioner Holland seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Judge Randy Pool to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Ms. Pat Keeter to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Ms. Sarah Horne to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney made a motion to appoint Ms. Debra Conner to the Juvenile Crime Protection Committee. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Mr. Steve Collins to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Mr. Phillip Cole to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Ms. Dana Bradley to the Juvenile Crime Protection Committee. Commissioner Holland seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney made a motion to appoint Mr. Ted Bell to the Juvenile Crime Protection Committee. Commissioner Benfield seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Ms. Tara Conrad to the Juvenile Crime Protection Committee. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Chairman King made a motion to appoint Mr. Eric Wells to the Planning Commission. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Mr. Phil Rogers to the Planning Commission. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Mr. Mike Parton to the Planning Commission. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney made a motion to appoint Mr. Jason Toney to the Planning Commission. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney made a motion to appoint Commissioner Benfield to the Rural Transportation Planning Organization. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Chairman King to the Social Services' Board. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Mr. Jeffrey Geisler to the Tourism Development Authority. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Mr. Clark Poole to the Transit Advisory Board. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Benfield made a motion to appoint Ms. Karyl Fuller to the Transit Advisory Board. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to appoint Ms. Tammy Aldridge to the Transit Advisory Board. Commissioner Holland seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

VI. Commissioner Reports

A. ID 19- 2073 Tourism Development Authority Report

Tourism Development Director Don Cason provided a quarterly update to the Board on the activities of the TDA. Information included a financial review, marketing highlights, the Tourism Master Plan Update, a Wayfinding Update, Agri-Tourism, community programs, and a Keep Rutherford County Beautiful Update.

VII. New Business

A. ID 19-2085 Budget Amendments

Finance Director Paula Roach presented budget amendments for the Board's consideration.

Commissioner Benfield moved to approve the budget amendments. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

GENERAL FUND		
Board of Elections - Supplies/Equipment	\$ 2,334	
NC State Board of Elections Reimbursement		\$ 2,334
*reimbursement for Voter ID Equipment		
Capital Outlay - HVAC - Register of Deeds/Courthouse	\$ 23,500	
Capital Outlay - HVAC - Rutherford Center	\$ 4,275	
Capital Outlay - HVAC - EMS Main/Spindale	\$ 8,880	
Capital Outlay - HVAC - County Admin Bldg	\$ 8,601	
Fund Balance Appropriated - HVAC Plan		\$ 45,256
*appropriate HVAC Plan funds for replacement units		
Courts - Youth Detention	\$ 18,000	
Courts - Facility Fees		\$ 9,000
Courts - Processing Fees		\$ 4,500
Detention - NC DOC Inmate Revenues		\$ 4,500
Shiloh Livestock Facility - Improvements	\$ 9,549	
Shiloh Livestock Facility - Donations		\$ 9,549
*donations received for miscellaneous improvements/supplies		
Sheriff - Equipment Purchased with Seizure Funds	\$ 5,972	
Sheriff Drug Seizure Funds		\$ 5,972
*unauthorized substance tax distribution		
Detention - Medical Aid and Supplies	\$ 41,900	
Detention - Out of County Inmates		\$ 13,000

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Detention - NC DOC Inmate Revenues		\$ 28,900
*medical services and supplies		
Emergency Management - EMPG Supplies	\$ 17,899	
Emergency Management Task Force Grant		\$ 17,899
*additional funds received		
Animal Control - Veterinary Services	\$ 5,750	
Animal Control - Donations		\$ 1,500
Animal Control - Other Fees		\$ 1,750
Animal Control - Adoption Fees		\$ 2,500
*donations/fees collected		
Senior Center - Medicare Education/SHIIP Supplies	\$ 793	
Medicare Education/SHIIP Grant		\$ 793
*additional funds received		
Senior Center - Purchases with Donations	\$ 6,587	
Senior Center - Senior Games Supplies	\$ 6,724	
Senior Center - Donations		\$ 13,311
*donations received		
Veterans - Purchases with Donations	\$ 1,825	
Veterans Donations		\$ 1,825
*donations for program supplies		
Library - Program Supplies	\$ 250	
Library Donations - Contr from Mooneyham Library for Summer Program		\$ 250
*contribution to help pay for one of the summer programs		
Library - Department Supplies	\$ 4,000	
Library Donations - Community Foundation of WNC grant		\$ 4,000
*grant received for community gardens/equipment/supplies		
Library - Departmental Supplies/Postage	\$ 4,000	
Library - Passport Fees		\$ 4,000
*fees received to assist residents with passport application process		
Library - Program Supplies	\$ 2,500	
Library - RHI Legacy Grant		\$ 2,500
*grant received for wellness program		
Library - Department Supplies	\$ 4,000	
Library Book Sales		\$ 4,000
*allocate funds for purchasing library cards		
Sheriff - Vehicle Repairs/Maintenance	\$ 13,307	
EMS - Vehicle Repairs/Maintenance	\$ 304	
Fire Marshal - Vehicle Repairs/Maintenance	\$ 360	
DSS - Vehicle Repairs/Maintenance	\$ 203	
Insurance Claims and Dividends		\$ 14,174
*insurance claim proceeds received		
DSS FUND		

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LIEAP Program Expenditures	\$ 42,840	
LIEAP Program Revenues		\$ 42,840
*additional funding allocation received		
AIRPORT FUND		
Airport - Fuel Purchases	\$ 50,000	
Airport - Repairs & Maintenance	\$ 15,000	
Airport Fuel Sales		\$ 65,000
*Additional sales expected based upon current trends; recommended to appropriate funds to airport repairs so cameras and lobby improvements can be completed this fiscal year.		
GRANT FUND		
Essential Single-Family Rehabilitation Loan Pool ESFRLP19 Expenditures	\$ 190,000	
NC Housing Finance - Essential Single-Family Rehabilitation Loan Pool ESFRLP19 Grant		\$ 190,000
*grant received to assist Rutherford Housing Partnership with urgent housing needs		
Urgent Repairs Program URP19 Expenditures	\$ 100,000	
NC Housing Finance - URP19 Grant		\$ 100,000
*grant received to assist Rutherford Housing Partnership with urgent housing needs		

B. ID 19-2081 Maintenance of Effort Funds Recommendation

Ms. Tara Conrad, Regional Director of Community Operations of Partners Behavioral Health Management (Partners BHM), presented a request to the Board that the \$102,168 in Maintenance of Effort (MOE) funds in the Rutherford County recommended budget be utilized on services recommended by the local committee that had met on May 8, 2019. The services recommended were:

- Jail Support Services- \$30,000 - A licensed clinician would be assigned to work with inmates in the local jail/detention facility. The clinician would conduct assessments, therapeutic groups and/or other behavioral health interventions relevant to the needs of the population.
- Grant Writing and other support services- \$32,700 - Funds would be contracted to United Way for research into appropriate grant opportunities for the county. The position would complete necessary requirements related to submission of grants, collaborate with community partners for grant implementation and provide other support services as indicated/needed.
- Adult/Child Collaboratives-\$2500 - Formulation or expansion of current communal groups would develop a collective body of stakeholders, treatment providers and other service agencies to address systemic issues among service agencies/providers to meet identified needs within the county (eg., training, referrals, etc.).
- Mobile Outreach, Response, Engagement and Stabilization (MORES)- \$30,000 – This is a treatment approach designed to meet the needs of a family system. It stabilizes children in crisis situations and works with the family to address behavioral health needs, as well as, any social determinants of health needs. The eight- week service would be delivered in a tiered

approach. It would include counseling, intensive coordination of care, skill development and reinforcement, and family partner support.

- **Consumer Reserves- \$6968** -This category would cover two distinct needs. One need would be reserved for housing support of individuals living with a behavioral health issue. The goal is to help stabilize the individual in a safe, secure living environment. Funds within the consumer reserve category would also support emergency needs that may arise (eg., funding of a specific assessment not covered by another funding stream).

Commissioner Benfield made a motion to approve the funding recommendations for the Maintenance of Efforts funds. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

C. ID 19-2070 Assistance Policy and Procurement and Disbursement Policy for Urgent Repair Program for 2019

Rutherford Housing Partnership Director Nell Bovender told the Board that Rutherford County received \$100,000 from the NC Housing Finance Agency under the 2019 cycle of its Urgent Repair Program. These funds will be used for urgent housing repairs to assist very-low and low-income homeowners with special needs. She presented the Assistance Policy and the Procurement and Disbursement Policy for the Urgent Repair Program for 2019 for the Board's consideration.

Commissioner Lovelace moved to approve the Assistance Policy for the Urgent Repair Program for 2019. Commissioner Holland seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Vice Chairman Toney moved to approve the Procurement and Disbursement Policy for the Urgent Repair Program for 2019. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

D. ID 19-2071 2019 Essential Single-Family Rehabilitation Program Assistance Policy and Procurement and Disbursement Policy

Director Bovender also told the Board that Rutherford County was allocated an initial set-aside of \$190,000 which will be used to rehabilitate five houses in Rutherford County. She presented the Assistance Policy and the Procurement and Disbursement Policy for the Essential Single-Family Rehabilitation Program for 2019.

Commissioner Benfield made a motion to approve the Assistance Policy for the Essential Single-Family Rehabilitation Program for 2019. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Commissioner Lovelace made a motion to approve the Procurement and Disbursement Policy for the Essential Single-Family Rehabilitation Program for 2019. Vice Chairman Toney seconded the motion.

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

E. ID 19- 2072 Textile Recycling Contract

Solid Waste Director James Kilgo told the Board that the existing textile recycling service agreement expires on June 30, 2019. The Solid Waste Staff has reached out to several vendors to determine what options are available. The existing vendor (Better World Recycling, Inc.) did not submit a price quote. Based on the quote/quotes received, it was recommended that the County enter into a contract with Planet Aid.

Planet Aid is a nationally recognized leader in clothes and shoes recycling. The company is registered as a nonprofit charitable organization under IRS code 501(c)(3). Net proceeds from their operations are donated to support projects that help reduce poverty. Planet Aid owns and services all their bins which are covered under liability insurance.

Commissioner Benfield moved to approve a contract with Planet Aid negotiated by the County Manager and the County Attorney and authorize the Chairman of the County Commissioners or the County Manager, Finance Officer, Clerk to the Board, and other County officials to sign and execute all documents in support of this action. Vice Chairman Toney seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

F. ID 19- 2076 Interlocal Agreement with Town of Spindale for Henson road Sewer

An interlocal agreement between Rutherford County and the Town of Spindale for sewer service for the Henson Road property was presented for the Board's consideration. Rutherford County received a grant of \$675,000 from the North Carolina Department of Commerce to provide sewer improvements to serve the Henson Road property. There was a County match of 25%, or \$225,000. The Town of Spindale by resolution on August 20, 2018 agreed to allow the County to connect the newly-constructed sewer force main onto the Town's current sewer systems.

Commissioner Lovelace moved to approve the interlocal agreement. Commissioner Holland seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

VIII. Closed Session

A. ID 19- 2084 Closed Session – ATTORNEY CLIENT NCGS 143-318.11(a)(3)

Commissioner Benfield moved to go into Closed Session for discussion with the County Attorney. Commissioner Lovelace seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

7:11 P.M. - The Board went into Closed Session.

7:26 P.M. - The Board returned to regular session.

IX. Adjournment

At 7:27 P.M. Commissioner Benfield made a motion to adjourn. Commissioner Holland seconded the motion. The vote on the motion was:

Ayes: Commissioner King, Commissioner Toney, Commissioner Benfield, Commissioner Holland and Commissioner Lovelace.

Noes: None

Chairman, Board of Commissioners

Vice Chairman, Board of Commissioners

ATTEST:

Clerk, Board of Commissioners